

**Opinions on Fully Implementing *China's National Plan of Action on Combating Trafficking in Women and Children (2008-2012)***  
**by Ministry of Public Security**

Public Security Departments and Bureaus of various provinces, autonomous regions, municipalities and Xinjiang Production and Construction Corp (XPCC):

The Implementation Opinions have been formulated in order to fully implement *China's National Plan of Action on Combating Trafficking in Women and Children (2008-2012)* [hereafter: Plan of Action], seriously fulfilling the responsibilities of the anti-trafficking leading agency, to effectively prevent and combat trafficking, rescue and provide appropriate aftercare for rescued women and children on a timely basis, and safeguard legal rights and interests of women and children.

**Part 1 Strengthening anti-trafficking work and team building**

1. Public security agencies of all levels should further strengthen anti-trafficking work. All departments and classification of police should carry out their responsibilities and work together to prevent and combat trafficking, rescue and provide appropriate aftercare for rescued women and children.
2. Public security agencies of all levels should strengthen anti-trafficking organization and team building and provide financial support and equipment for anti-trafficking work.

**Part 2 Carrying out work relevant to anti-trafficking joint meeting**

3. Public security agencies of all levels should actively coordinate and establish an anti-trafficking in women joint meeting [hereafter: joint meeting] which consists of the following departments and units: Public Security, Propaganda, Comprehensive Management of Public Security, People's Congress, Court, Procuratorate, Foreign Affairs, Development and Reform, Education, Civil Affairs, Justice, Finance, Human Resources

and Social Security, Railways, Communications, Agriculture, Commerce, Culture, Health, Population and Family Planning, Industry and Commerce, Radio, Film and Television, Press and Publication, Legislative Affairs, Office of Working Committee for Children and Women under the State Council, Office of Poverty Alleviation and Development, Federation of Trade Unions, Communist Youth League, Women's Federation. The joint meeting should formulate, implement, monitor and evaluate the Plan of Action at the local level, organize and coordinate cross-region, cross-department, and cross-agency anti-trafficking work, coordinate and promote anti-trafficking work in relevant government departments, guide and supervise anti-trafficking work at the local level, summarize and exchange work experience and relevant results. The Joint Meeting Office will be located within the Criminal Investigation Department of the Public Security agency and it will be responsible for the day-to-day work. The office director will be the primary leader of the Criminal Investigation Department and each member unit will appoint one liaison person to be part of the office staff.

4. Public security agencies of all levels should increase communication and cooperation with Joint Meeting member units, coordinate to put into effect decisions made by Joint Meeting, promote full implementation of the Plan of Action at the local level, and report to the people's government at the same level about progress of anti-trafficking work on a regular basis.
5. Public security agencies of all levels should coordinate relevant departments to increase publicity. Propaganda departments of the same level should coordinate to formulate anti-trafficking publicity strategy to develop comprehensive, in-depth anti-trafficking publicity work. Educational departments of the same level should coordinate to carry out publicity and education in high schools and primary schools. Judicial administrative departments of the same level should coordinate to increase relevant legal popularization work. Cultural departments of the same level should utilize various forms of literature and art for publicity and education. Radio, TV, press and publication departments of the same level should develop and publish anti-trafficking film and television pieces and literature and art work. Trade unions, communist youth leagues, women's federations and other civil groups should carry out anti-trafficking publicity and educational activities to increase women's and children's anti-trafficking awareness and raise their self-protection ability.
6. Public security agencies of all levels should coordinate relevant departments to strengthen trafficking prevention work. Education departments of the same level should coordinate to ensure all school-age children receive nine years of compulsory education to prevent them from entering into society too early. Civil affairs departments of the same level should coordinate to provide appropriate aftercare for homeless minors and abandoned babies, increase assistance, protection and life skills training for groups vulnerable to

trafficking, help destitute women and children solve livelihood difficulties. Human resources and social security departments of the same level should coordinate to develop practical skills education and vocational skills training in order to raise the ability of impoverished women to lift themselves out of poverty. Trade unions, Communist youth leagues, women's federations and other civil groups should coordinate to provide special education and training in hotspots and amongst groups vulnerable to trafficking, raise special groups' anti-trafficking awareness and crime identification and self-protection ability.

7. Public security agencies of all levels and relevant departments should strengthen comprehensive management of public security. Comprehensive management departments of the same level should coordinate to include anti-trafficking work as part of the assessment and appraisal system of comprehensive management of public security and establish scientific evaluation mechanisms. Railway and communications departments should coordinate to strengthen checking and control and develop anti-trafficking publicity work at train stations, airports, ports and other places where migrant personnel gather. These agencies should work together with departments of human resources and social security, industry and commerce, culture, civil affairs and trade unions, crack down on illegal employment brokers, increase management of entertainment venues, combat 'buyers' market' according to law. Population and family planning departments and health departments of the same level should coordinate to gather information on newborn population, and control unplanned births.
8. Public security agencies of all levels should coordinate with finance departments of the same level to include anti-trafficking expenditure into annual budgets as required by their responsibility to guarantee expenditure.
9. Public security agencies of all levels, together with relevant departments, should increase exchange of work experience and sharing of information, continue to build and improve anti-trafficking work mechanism, discover and nurture advanced anti-trafficking, actively promote successful work models that combine prevention, combating, rescue and recovery into one.
10. Provincial public security agencies in major source and destination areas should negotiate on ways to collaborate and cooperate in preventing and combating of trafficking crimes and rescuing, repatriation and aftercare of trafficked women and children. Letters of intent to cooperate should be signed once agreement has been reached, and provincial offices of anti-trafficking joint meetings should be responsible for putting them into effect and for submitting them to the inter-ministerial joint meeting office.
11. Public security agencies, together with Ministry of Foreign Affairs, Ministry of Commerce, Ministry of Justice and other member units, should strengthen international cooperation and exchange, understand the international situation in trafficking in women

and children and response measures, utilize relevant international resources and technology, in order to establish and introduce international anti-trafficking cooperation projects.

12. Provincial public security agencies, provincial capitals and public security agencies in cities especially designated in the state plan, based on practical realities of the local area, request People's Congress of the same level and its Standing Committee to amend and improve local anti-trafficking laws and regulations, in order to provide a legal basis for preventing and combating trafficking crimes and rescuing and aftercare of trafficked women and children.

### **Part 3 Improving mechanisms for combating and rescuing work**

13. Public security agencies of all levels should establish and improve anti-trafficking work mechanisms. Led by the department of criminal investigation and participated by other departments such as police, propaganda, public security (census), patrol police, border control, immigration, internet censorship, investigation, supervision, traffic police, legal system, international cooperation (external affairs) and equipment and resources, regularly analyze and determine trafficking situation in local areas, research and formulate responses to combat, prevent and control trafficking. At the same time, combined with division of labor, provide anti-trafficking training to relevantly classified police, to raise their capacity in preventing and combating of trafficking crimes and rescuing and aftercare of trafficked victims.
14. Public security agencies of all levels should rely on public security information network to establish and improve trafficking crimes information system, missing persons information system, DNA information system, increase the level of informationisation of anti-trafficking work, and raise effectiveness of combating trafficking and rescuing trafficked women and children.
15. Public security agencies of all levels should pay close attention to local trafficking situation, characteristics and trends, strength supervision, handling, guidance and coordination of serious and serial trafficking cases, and organize regional anti-trafficking special campaigns where appropriate.
16. Public security agencies of all levels should establish comprehensive report systems. Through establishing hotlines, award funds and other methods to encourage people to report trafficking crimes and broaden sources of key clues, combat and deter trafficking crimes.
17. Public security agencies of all levels should strength registration, management and protection of trafficked women and children, establish special files to track living

conditions of trafficked women and children by local police stations, and where necessary coordinate local civil affairs departments and women's federations to solve problems that they encounter.

18. Public security agencies of all levels should enhance increase security of ports and borders and management of border crossing, strictly enforce examination and verification system for incoming and outgoing persons, strengthen the work to clean up illegal entry, illegal residence and illegal employment of foreigners, make timely discoveries of clues for cross-border trafficking, and carry out rescuing, repatriation and reception of rescued women and children.

#### **Part 4 Strengthening Monitoring and evaluation**

19. Public security agencies in various areas should, based on practical realities, formulate implementation opinions to fully carry out the Plan of Action in the local area. At the same time, they should supervise and promote each of the member units to formulate implementation opinions to fully carry out the Plan of Action in the member unit.
20. Leading organizations within public security agencies of all levels should carry out guidance, supervision and evaluation of the progress of implementing Plan of Action, carry out annual evaluation between 2008 and 2012 and a final evaluation at the end of 2012 on the implementation of the Plan of Action.

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